



## GLOSSARY

This resource defines terms that are used in or support the risk assessment document. These definitions were based on terms defined in documents included in the reference section, with modifications as appropriate to address the Suffolk County specific definitions and requirements.

**1% flood (100-year flood)** – A flood that has a 1-percent chance of being equaled or exceeded in any given year. This flood event is also referred to as the base flood. The term "100-year flood" can be misleading; it is not the flood that will occur once every 100 years. Rather, it is the flood elevation that has a 1- percent chance of being equaled or exceeded each year. Therefore, the 100-year flood could occur more than once in a relatively short period of time. The 100-year flood, which is the standard used by most federal and state agencies, is used by the National Flood Insurance Program (NFIP) as the standard for floodplain management to determine the need for flood insurance.

**0.2 % flood (500-year flood)** – A flood that has a 0.2-percent chance of being equaled or exceeded in any one year.

**Aggregate Data** – Data gathered together across an area or region (for example, census tract or census block data).

**Annualized Loss** – The estimated long-term value of losses from potential future hazard occurrences of a particular type in any given single year in a specified geographic area. In other words, the average annual loss that is likely to be incurred each year based on frequency of occurrence and loss estimates. Note that the loss in any given year can be substantially higher or lower than the estimated annualized loss.

**Annualized Loss Ratio** – Represents the annualized loss estimate as a fraction of the replacement value of the local building inventory. This ratio is calculated using the following formula: Annualized Loss Ratio = Annualized Losses / Exposure at Risk. The annualized loss ratio gauges the relationship between average annualized loss and building value at risk. This ratio can be used as a measure of relative risk between hazards as well as across different geographic units

**Asset** – Any man-made or natural feature that has value, including but not limited to people, buildings, infrastructure (such as bridges, roads, and sewer and water systems), and lifelines (such as electricity and communication resources or environmental, cultural, or recreational features like parks, dunes, wetlands, or landmarks).

**At-Risk** – Exposure values that include the entire building inventory value in census blocks that lie within or border the inundation areas or any area potentially exposed to a hazard based on location.

**Base Flood** – Flood that has a 1-percent probability of being equaled or exceeded in any given year. It is also known as the 100-year flood.

**Base Flood Elevation (BFE)** – Elevation of the base flood in relation to a specified datum, such as the National Geodetic Vertical Datum of 1929. The BFE is used as the standard for the National Flood Insurance Program.

**Benefit** – Net project outcomes, usually defined in monetary terms. Benefits may include direct and indirect effects. For the purposes of conducting a benefit-cost analysis of proposed mitigation measures, benefits are limited to specific, measurable, risk reduction factors, including a reduction in expected property losses (building, content, and function) and protection of human life.



**Benefit-cost analysis (BCA)** – Benefit-cost analysis is a systematic, quantitative method of comparing the projected benefits to projected costs of a project or policy. It is used as a measure of cost effectiveness.

**Blizzard** – Characterized by low temperatures, wind gusts of 35 mph or more and falling and/or blowing snow that reduces visibility to 0.25 miles or less for an extended period of time (three or more hours).

**Building** – A structure that is walled and roofed, principally aboveground and permanently fixed to a site. The term includes a manufactured home on a permanent foundation on which the wheels and axles carry no weight.

**Building Codes** – Regulations that set forth standards and requirements for construction, maintenance, operation, occupancy, use, or appearance of buildings, premises, and dwelling units. Building codes can include standards for structures to withstand natural disasters.

**Capability Assessment** – An assessment that provides a description and analysis of a community or state’s current capacity to address the threats associated with hazards. The capability assessment attempts to identify and evaluate existing policies, regulations, programs, and practices that positively or negatively affect the community or state’s vulnerability to hazards or specific threats.

**Climate** – The meteorological elements, including temperature, precipitation, and wind, that characterizes the general conditions of the atmosphere over a period of time (typically 30-years) for a particular region.

**Community Rating System (CRS)** – CRS is a program that provides incentives for National Flood Insurance Program communities to complete activities that reduce flood hazard risk. When the community completes specific activities, the insurance premiums of these policyholders in communities are reduced.

**Comprehensive Plan** – A document, also known as a “general plan”, covering the entire geographic area of a community and expressing community goals and objectives. The plan lays out the vision, policies, and strategies for the future of the community, including all of the physical elements that will determine the community’s future development. This plan can discuss the community’s desired physical development, desired rate and quantity of growth, community character, transportation services, location of growth, and siting of public facilities and transportation. In most states, the comprehensive plan has no authority in and of itself, but serves as a guide for community decision-making.

**Critical Facility** – Facilities that are critical to the health and welfare of the population and that are especially important following a hazard. Critical facilities include essential facilities, transportation systems, lifeline utility systems, high-potential loss facilities, and hazardous material facilities. As defined for the Tioga County risk assessment, this category includes police stations, fire and/or EMS stations, major medical care facilities and emergency communications.

**Crop Moisture Index (CMI)** – The CMI was developed by Wayne Palmer in 1968, can be used to measure the status of dryness or wetness affecting warm season crops and field activities. It gives the short-term or current status of purely agricultural drought or moisture surplus and can change rapidly from week to week.

**Debris** – The scattered remains of assets broken or destroyed during the occurrence of a hazard. Debris caused by a wind or water hazard event can cause additional damage to other assets.



**Digital Elevation Model (DEM)** – U.S. Geological Survey (USGS) Digital Elevation Model (DEM) data files that are digital representations of cartographic information in a raster form. DEMs include a sampled array of elevations for a number of ground positions at regularly spaced intervals. These digital cartographic/geographic data files are produced by USGS as part of the National Mapping Program.

**Digital Flood Insurance Rate Maps (DFIRMs)** – These maps are used to calculate the cost insurance premiums, establish flood risk zones and base flood elevations to mitigate against potential future flood damages to properties.

**Displacement Time** – After a hazard occurs, the average time (in days) that a building’s occupants must operate from a temporary location while repairs are made to the original building due to damages resulting from the hazard.

**Disaster Mitigation Act of 2000 (DMA 2000)** – Law that requires and rewards local and state pre-disaster planning, promotes sustainability as a strategy for disaster resistance, and is intended to integrate state and local planning with the aim of strengthening state-wide mitigation planning.

**Drought** - A deficiency of moisture that results in adverse impacts on people, animals, or vegetation over a sizeable area.

**Drought Impact Reporter (DIR)** – The DIR is an interactive tool developed by the NDMC to collect, quantify, and map reported drought impacts for the U.S.

**Duration** – The length of time a hazard occurs.

**Earthquake** – A sudden motion or trembling that is caused by a release of strain accumulated within or along the edge of earth’s tectonic plates.

**Essential Facility** – A facility that is important to ensure a full recovery of a community or state following the occurrence of a hazard. These facilities can include: government facilities, major employers, banks, schools, and certain commercial establishments (such as grocery stores, hardware stores, and gas stations). For the Tioga County risk assessment, this category was defined to include schools, colleges, shelters, adult living and adult care facilities, medical facilities and health clinics, hospitals.

**Exposure** – The number and dollar value of assets that are considered to be at risk during the occurrence of a specific hazard.

**Extent** – The size of an area affected by a hazard or the occurrence of a hazard.

**Extra Tropical Cyclone** – A group of cyclones defined as synoptic scale, low pressure, weather systems that occur in the middle latitudes of the Earth. These storms have neither tropical nor polar characteristics and are connected with fronts and horizontal gradients in temperature and dew point otherwise known as “baroclinic zones”. These cyclones produce impacts ranging from cloudiness and mild showers to heavy gales and thunderstorms.

**Federal Emergency Management Agency (FEMA)** – Independent agency (now part of the Department of Homeland Security) created in 1978 to provide a single point of accountability for all federal activities related to disaster mitigation and emergency preparedness, response, and recovery.



**Flash Flood** – A flood occurring with little or no warning where water levels rise at an extremely fast rate.

**Flood** – A general and temporary condition of partial or complete inundation of normally dry land areas resulting from (1) the overflow of inland or tidal waters, (2) the unusual and rapid accumulation or runoff of surface waters from any source, or (3) mudflows or the sudden collapse of shoreline land.

**Flood Depth** – Height of the flood water surface above the ground surface.

**Flood Elevation** – Height of the water surface above an established datum (for example, the National Geodetic Vertical Datum of 1929, North American Vertical Datum of 1988, or mean sea level).

**Flood Hazard Area** – Area shown to be inundated by a flood of a given magnitude on a map.

**Flood Information Tool (FIT)** – Hazard U.S. Multi-Hazard (HAZUS-MH)- related tool designed to process and convert locally available flood information to data that can be used by the HAZUS-MH Flood Module. The FIT is a system of instructions, tutorials and geographic information system (GIS) analysis scripts. When provided with user-supplied inputs (such as ground elevations, flood elevations, and floodplain boundary information), the FIT calculates flood depth and elevation for river and coastal flood hazards.

**Flood Insurance Rate Map (FIRM)** – Map of a community, prepared by the FEMA that shows both the special flood hazard areas and the risk premium zones applicable to the community.

**Flood Insurance Study (FIS)** – A study that provides an examination, evaluation, and determination of flood hazards and, if appropriate, corresponding water surface elevations in a community or communities.

**Flood Mitigation Assistance (FMA) Program** – A program created as a part of the National Flood Insurance Report Act of 1994. FMA provides funding to assist communities and states in implementing actions that reduce or eliminate the long-term risk of flood damage to buildings, manufactured homes, and other NFIP insurance structures, with a focus on repetitive loss properties.

**Floodplain** – Any land area, including a watercourse, susceptible to partial or complete inundation by water from any source.

**Flood Polygon** – A geographic information system vector file outlining the area exposed to the flood hazard. HAZUS-MH generates this polygon at the end of the flood computations in order to analyze the inventory at risk.

**Freezing Rain** – Rain that falls as a liquid but freezes into glaze upon contact with the ground.

**Frequency** – A measure of how often events of a particular magnitude are expected to occur. Frequency describes how often a hazard of a specific magnitude, duration, and/or extent typically occurs, on average. Statistically, a hazard with a 100-year recurrence interval is expected to occur once every 100 years on average, and would have a 1-percent chance of happening in any given year. The reliability of this information varies depending on the kind of hazard being considered.

**Fujita Scale of Tornado Intensity** – Rates tornadoes with numeric values from F0 to F5 based on tornado wind speed and damage sustained. An F0 (wind speed less than 73 mph) indicates minimal damage such as broken tree limbs or signs, while an F5 (wind speeds of 261 to 318 mpg) indicated severe damage sustained.



**Geology** – The scientific study of the earth, including its composition, structure, physical properties, and history.

**Goals** – General guidelines that explain what you want to achieve. They are usually broad policy-type statements, long term in nature, and represent global visions.

**Geographic Information Systems (GIS)** – A computer software application that relates data regarding physical and other features on the earth to a database to be used for mapping and analysis.

**GIS Shape Files** – A type of GIS vector file developed by ESRI for their ArcView software. This type of file contains a table and a graphic. The records in the table are linked to corresponding objects in the graphic.

**Hailstorm** – Storm associated with spherical balls of ice. Hail is a product of thunderstorms or intense showers. It is generally white and translucent, consisting of liquid or snow particles encased with layers of ice. Hail is formed within the higher reaches of a well-developed thunderstorm. When hailstones become too heavy to be caught in an updraft back into the clouds of the thunderstorm (hailstones can be caught in numerous updrafts adding a coating of ice to the original frozen droplet of rain each time), they fall as hail and a hailstorm ensues.

**Hazard** – A source of potential danger or an adverse condition that can cause harm to people or cause property damage. For this risk assessment, priority hazards were identified and selected for the pilot project effort. A natural hazard is a hazard that occurs naturally (such as flood, wind, and earthquake). A man-made hazard is one that is caused by humans (for example, a terrorist act or a hazardous material spill). Hazards are of concern if they have the potential to harm people or property.

**Hazards of Interest** – A comprehensive listing of hazards that may affect an area.

**Hazards of Concern** – Those hazards that have been analytically determined to pose significant risk in an area, and thus the focus of the particular mitigation plan for that area (a subset of the Hazards of Interest).

**Hazard Identification** – The process of identifying hazards that threaten an area.

**Hazardous Material Facilities** – Facilities housing industrial and hazardous materials, such as corrosives, explosives, flammable materials, radioactive materials, and toxins.

**Hazard Mitigation** – Sustained actions taken to reduce or eliminate the long-term risk and effects that can result from the occurrence of a specific hazard. For example, building a retaining wall can protect an area from flooding.

**Hazard Mitigation Grant Program (HMGP)** – Authorized under Section 404 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act, HMGP is administered by FEMA and provides grants to states, tribes, and local governments to implement hazard mitigation actions after a major disaster declaration. The purpose of the program is to reduce the loss of life and property due to disasters and to enable mitigation activities to be implemented as a community recovers from a disaster.

**Hazard Mitigation Plan** – A collaborative document in which hazards affecting the community are identified, vulnerability to hazards assessed, and consensus reached on how to minimize or eliminate the effects of these hazards.



**Hazard Profile** – A description of the physical characteristics of a hazard, including a determination of various descriptors including magnitude, duration, frequency, probability, and extent. In most cases, a community can most easily use these descriptors when they are recorded and displayed as maps.

**Hazards U.S. (HAZUS)** – A GIS-based nationally standardized earthquake loss estimation tool developed by FEMA. HAZUS was replaced by HAZUS-MH (see below) in 2003.

**Hazards U.S. – Multi-Hazard (HAZUS-MH)** – A GIS-based nationally standardized earthquake, flood, and wind loss estimation tool developed by FEMA. The purpose of this pilot project is to demonstrate and implement the use of HAZUS-MH to support risk assessments

**HAZUS-MH Risk Assessment Methodology** – This analysis uses the HAZUS-MH modules (earthquake, wind--hurricane and flood) to analyze potential damages and losses. For this pilot project risk assessment, the flood and hurricane hazards were evaluated using this methodology.

**HAZUS-MH-Driven Risk Assessment Methodology** – This analysis involves using inventory data in HAZUS-MH combined with knowledge such as (1) information about potentially exposed areas, (2) expected impacts, and (3) data regarding likelihood of occurrence for hazards. For this risk assessment, a HAZUS-Driven Risk Assessment Methodology could not be used to estimate losses associated with any hazards because of a lack of adequate data. However, the methodology was used, based on more limited data to estimate exposure for the dam failure, urban fire, fuel pipeline breach, and HazMat release hazards.

**Heavy Snow** – Snowfall accumulating to 4” or more in depth in 12 hours or less; or snowfall accumulating to 6” or more in depth in 24 hours or less.

**High Potential Loss Facilities** – Facilities that would have a high loss associated with them, such as nuclear power plants, dams, and military installations.

**Hurricane** – An intense tropical cyclone, formed in the atmosphere over warm ocean areas, in which wind speeds reach 74 miles-per-hour or more and blow in a large spiral around a relatively calm center or "eye." Hurricanes develop over the North Atlantic Ocean, northeast Pacific Ocean, or the South Pacific Ocean (east of 160°E longitude). Hurricane circulation is counter-clockwise in the Northern Hemisphere and clockwise in the Southern Hemisphere.

**Hydraulics** – That branch of science, or of engineering, which addresses fluids (especially, water) in motion, its action in rivers and canals, the works and machinery for conducting or raising it, its use as a prime mover, and other fluid-related areas.

**Hydrology** – The science of dealing with the waters of the earth (for example, a flood discharge estimate is developed through conduct of a hydrologic study).

**Infrastructure** – The public services of a community that have a direct impact on the quality of life. Infrastructure includes communication technology such as phone lines or Internet access, vital services such as public water supplies and sewer treatment facilities, transportation system (such as airports, heliports; highways, bridges, tunnels, roadbeds, overpasses, railways, bridges, rail yards, depots; and waterways, canals, locks, seaports, ferries, harbors, dry docks, piers and regional dams).

**Ice Jam** – An accumulation of ice in a river that acts as a natural dam and can flood low-lying areas upstream. They occur when warm temperatures and heavy rains cause rapid snow melt.



**Ice Storm** – Term used to describe occasions when damaging accumulations of ice are expected during freezing rain situations. Significant accumulations of ice pull down trees and utility lines resulting in loss of power and communication.

**Intensity** – A measure of the effects of a hazard occurring at a particular place.

**Inventory** – The assets identified in a study region. It includes assets that can be lost when a disaster occurs and community resources are at risk. Assets include people, buildings, transportation, and other valued community resources.

**Level 1 Analysis** – A HAZUS-MH analysis that yields a rough estimate or preliminary analysis based on the nationwide default database included in HAZUS-MH. A Level 1 analysis is a great way to begin the risk assessment process and prioritize high-risk communities without collecting or using local data.

**Level 2 Analysis** – A HAZUS-MH analysis that requires the input of additional or refined data and hazard maps that will produce more accurate risk and loss estimates. Assistance from local emergency management personnel, city planners, GIS professionals, and others may be necessary for this level of analysis.

**Level 3 Analysis** – A HAZUS-MH analysis that yields the most accurate estimate of loss and typically requires the involvement of technical experts such as structural and geotechnical engineers who can modify loss parameters based on the specific conditions of a community. This level analysis will allow users to supply their own techniques to study special conditions such as dam breaks and tsunamis. Engineering and other expertise is needed at this level.

**Lifelines** – Critical facilities that include utility systems (potable water, wastewater, oil, natural gas, electric power facilities and communication systems) and transportation systems (airways, bridges, roads, tunnels and waterways).

**Lightning** – A visible electrical discharge produced by a thunderstorm. The discharge may occur within or between clouds or between a rain cloud and the ground.

**Loss Estimation** – The process of assigning hazard-related damage and loss estimates to inventory, infrastructure, lifelines, and population data. HAZUS-MH can estimate the economic and social loss for specific hazard occurrences. Loss estimation is essential to decision making at all levels of government and provides a basis for developing mitigation plans and policies. It also supports planning for emergency preparedness, response, and recovery.

**Lowest Floor** – Under the NFIP, the lowest floor of the lowest enclosed area (including basement) of a structure. For the HAZUS-MH flood model, this information can be used to assist in assessing the damage to buildings.

**Magnitude** – A measure of the strength of a hazard occurrence. The magnitude (also referred to as severity) of a given hazard occurrence is usually determined using technical measures specific to the hazard. For example, ranges of wind speeds are used to categorize tornados.

**Major Disaster Declarations** – Post-disaster status requested by a state's governor when local and state resources are not sufficient to meet disaster needs. It is based on the damage assessment, and an agreement to commit state funds and resources to the long-term recovery. The event must be clearly more than the state or local government can handle alone.



**Mean Return Period (MRP)** – The average period of time, in years, between occurrences of a particular hazard (equal to the inverse of the annual frequency of exceedance).

**Mitigation Actions** – Specific actions that help you achieve your goals and objectives.

**Mitigation Goals** – General guidelines that explain what you want to achieve. They are usually broad policy-type statements, long term, and represent global visions.

**Mitigation Objectives** – Strategies or implementation steps to attain the identified goals. Unlike goals, objectives are specific and measurable.

**Mitigation Plan** – A plan that documents the process used for a systematic evaluation of the nature and extent of vulnerability to the effects of natural hazards typically present in a state or community. The plan includes a description of actions to minimize future vulnerability to hazards. This plan should be developed with local experts and significant community involvement.

**National Drought Mitigation Center (NDMC)** – The NDMC helps develop and implement measures to reduce societal vulnerability to drought, stressing preparedness and risk management rather than crisis management. Most of the NDMC's services are directed to state, federal, regional, and tribal governments that are involved in drought and water supply planning. The NDMC produces a daily drought monitor map that identifies drought areas and ranks droughts by intensity. U.S. Drought Monitor summary maps are available from May 1999 through the present and identify general drought areas and classification droughts by intensity ranging from D1 (moderate drought) to D4 (exceptional drought). Category D0, drought watch areas, are either drying out and possibly heading for drought, or are recovering from drought but not yet back to normal, suffering long-term impacts such as low reservoir levels.

**National Flood Insurance Program (NFIP)** – Federal program created by Congress in 1968 that makes flood insurance available in communities that enact minimum floodplain management regulations in 44 Code of Federal Regulations (CFR) §60.3.

**New York State Office of Emergency Management (NYSOEM)** - New York State Office of Emergency Management and its predecessor agencies have been responsible for coordinating the activities of all State agencies to protect New York's communities, the State's economic well-being, and the environment from natural and man-made disasters and emergencies. NYSOEM routinely assists local governments, voluntary organizations, and private industry through a variety of emergency management programs including hazard identification, loss prevention, planning, training, operational response to emergencies, technical support, and disaster recovery assistance.

**Nor'Easter** – Named for the strong northeasterly winds blowing in ahead of the storm, are also referred to as a type of extra-tropical cyclones (mid-latitude storms, or Great Lake storms). A Nor'Easter is a macro-scale extra-tropical storm whose winds come from the northeast, especially in the coastal areas of the Northeastern U.S. and Atlantic Canada.

**North America Drought Monitor (NA-DM)** – The NA-DM is a cooperative effort between drought experts in Canada, Mexico and the U.S. to monitor drought across the continent on an ongoing basis. The Drought Monitor concept was developed as a process that synthesizes multiple indices, outlooks and local impacts, into an assessment that best represents current drought conditions. The final outcome of each Drought Monitor is a consensus of federal, state and academic scientists. Maps of U.S. droughts are available from this source from 2003 to the present.



**Objectives** – Objectives define strategies or implementation steps to attain the identified goals. Unlike goals, objectives are specific and measurable.

**Occupancy Classes** – Categories of buildings used by HAZUS-MH (for example, commercial, residential, industrial, government, and “other”).

**Ordinance** – A term for a law or regulation adopted by local government.

**Outflow** – Associated with coastal hazards and follows water inundation creating strong currents that rip at structures and pound them with debris, and erode beaches and coastal structures.

**Palmer Drought Severity Index (PDSI)** – The PDSI was developed in 1965, and indicates the prolonged and abnormal moisture deficiency or excess. The PDSI is an important climatological tool for evaluating the scope, severity, and frequency of prolonged periods of abnormally dry or wet weather. It can be used to help delineate disaster areas and indicate the availability of irrigation water supplies, reservoir levels, range conditions, amount of stock water, and potential intensity of forest fires.

**Parametric Model** – A model relating to or including the evaluation of parameters. For example, HAZUS-MH uses parametric models that address different parameters for hazards such as earthquake, flood and wind (hurricane). For example, parameters considered for the earthquake hazard include soil type, peak ground acceleration, building construction type and other parameters.

**Planimetric** – Maps that indicate only man-made features like buildings.

**Planning** – The act or process of making or carrying out plans; the establishment of goals, policies and procedures for a social or economic unit.

**Post-disaster mitigation** – Mitigation actions taken after a disaster has occurred, usually during recovery and reconstruction.

**Presidential Disaster Declaration** – A post-disaster status that puts into motion long-term federal recovery programs, some of which are matched by state programs, and designed to help disaster victims, businesses, and public entities in the areas of human services, public assistance (infrastructure support), and hazard mitigation. If declared, funding comes from the President’s Disaster Relief Fund and disaster aid programs of other participating federal agencies.

**Preparedness** – Actions that strengthen the capability of government, citizens, and communities to respond to disasters.

**Priority Hazards** – Hazards considered most likely to impact a community based on frequency, severity, or other factors such as public perception. These are identified using available data and local knowledge.

**Provided Data** – The databases included in the HAZUS-MH software that allow users to run a preliminary analysis without collecting or using local data.

**Probability** – A statistical measure of the likelihood that a hazard event will occur.

**Public Education and Outreach Programs** – Any campaign to make the public more aware of hazard mitigation and mitigation programs, including hazard information centers, mailings, public meetings, etc.



**Q3 Flood Zone Data** – FEMA flood data that delineate the 100- and 500-year flood boundaries. The Q3 Flood Data are digital representations of certain features of FEMA’s Flood Insurance Rate Map (FIRM) product, intended for use with desktop mapping and GIS technology.

**Recovery** – The actions taken by an individual or community after a catastrophic event to restore order and lifelines in the community.

**Regulation** – Most states have granted local jurisdictions broad regulatory powers to enable the enactment and enforcement of ordinances that deal with public health, safety, and welfare. These include building codes, building inspections, zoning, floodplain and subdivision ordinances, and growth management initiatives.

**Recurrence Interval** – The average time between the occurrences of hazardous events of similar size in a given location. This interval is based on the probability that the given event will be equaled or exceeded in any given year.

**Repetitive Loss Property** – A property that is currently insured for which two or more National Flood Insurance Program losses (occurring more than ten days apart) of at least \$1,000 each have been paid within any 10-year period since 1978.

**Replacement Value** – The cost of rebuilding a structure. This cost is usually expressed in terms of cost per square foot and reflects the present-day cost of labor and materials to construct a building of a particular size, type and quality.

**Resolutions** – Expressions of a governing body’s opinion, will, or intention that can be executive or administrative in nature. Most planning documents must undergo a council resolution, which must be supported in an official vote by a majority of representatives to be adopted. Other methods of making a statement or announcement about a particular issue or topic include proclamations or declarations.

**Resources** – Resources include the people, materials, technologies, money, etc., required to implement strategies or processes. The costs of these resources are often included in a budget.

**Risk** – The estimated impact that a hazard would have on people, services, facilities, and structures in a community; the likelihood of a hazard occurring and resulting in an adverse condition that causes injury or damage. Risk is often expressed in relative terms such as a high, moderate or low likelihood of sustaining damage above a particular threshold due to occurrence of a specific type of hazard. Risk also can be expressed in terms of potential monetary losses associated with the intensity of the hazard.

**Risk Assessment** – A methodology used to assess potential exposure and estimated losses associated with priority hazards. The risk assessment process includes four steps: (1) identifying hazards, (2) profiling hazards, (3) conducting an inventory of assets, and (4) estimating losses. This pilot project report documents this process for selected hazards addressed as part of the pilot project.

**Risk Factors** – Characteristics of a hazard that contribute to the severity of potential losses in the study area.

**Riverine** – Of or produced by a river (for example, a riverine flood is one that is caused by a river overflowing its banks).

**Saffir-Simpson Scale** – This scale categorizes or rates hurricanes from 1 (Minimal) to 5 (Catastrophic) based on their intensity. It is used to give an estimate of the potential property damage and flooding



expected along the coast from a hurricane landfall. Wind speed is the determining factor in the shape of the coastline, in the landfill region.

**Scale** – A proportion used in determining a dimensional relationship; the ratio of the distance between two points on a map and the actual distance between the two points on the earth’s surface.

**Scour** – Removal of soil or fill material by the flow of floodwaters. This term is frequently used to describe storm-induced, localized, conical erosion around pilings and other foundation supports where the obstruction of flow increases turbulence.

**Special Flood Hazard Area (SFHA)** – An area within a floodplain having a 1-percent or greater chance of flood occurrence in any given year (that is, the 100-year or base flood zone); represented on FIRMS as darkly shaded areas with zone designations that include the letter “A” or “V.”

**Stafford Act** – The Robert T. Stafford Disaster Relief and Emergency Assistance Act, Public Law (PL) 100-107 was signed into law on November 23, 1988. This law amended the Disaster Relief Act of 1974, PL 93-288. The Stafford Act is the statutory authority for most Federal disaster response activities, especially as they pertain to FEMA and its programs.

**Stakeholder** – Stakeholders are individuals or groups, including businesses, private organizations, and citizens, that will be affected in any way by an action or policy.

**Standardized Precipitation Index (SPI)** – The SPI is a probability index that considers only precipitation. It is based on the probability of recording a given amount of precipitation, and the probabilities are standardized so that an index of zero indicates the median precipitation amount (half of the historical precipitation amounts are below the median, and half are above the median). The index is negative for drought, and positive for wet conditions.

**State Hazard Mitigation Officer (SHMO)** – The representative of state government who is the primary point of contact with FEMA, other state and Federal agencies, and local units of government in the planning and implementation of pre- and post-disaster mitigation activities.

**Structure** – Something constructed (for example, a residential or commercial building).

**Study Area** – The geographic unit for which data are collected and analyzed. A study area can be any combination of states, counties, cities, census tracts, or census blocks. The study area definition depends on the purpose of the loss study and in many cases will follow political boundaries or jurisdictions such as city limits.

**Substantial Damage** – Damage of any origin sustained by a structure in a SFHA, for which the cost of restoring the structure to its pre-hazard event condition would equal or exceed 50 percent of its pre-hazard event market value.

**Thunderstorm** – A local storm produced by a cumulonimbus cloud and accompanied by lightning and thunder. It forms from a combination of moisture, rapidly rising warm air and a force capable of lifting air such as a warm and cold front, a sea breeze, or a mountain.

**Topographic** – Map that shows natural features and indicate the physical shape of the land using contour lines based on land elevation. These maps also can include man-made features (such as buildings and roads).



**Tornado** – A violently rotating column of air extending from a thunderstorm to the ground.

**Transportation Systems** – One of the lifeline system categories. This category includes: airways (airports, heliports, highways), bridges, tunnels, roadbeds, overpasses, transfer centers; railways (tracks, tunnels, bridges, rail yards, depots), and waterways (canals, locks, seaports, ferries, harbors, dry docks, piers).

**Tropical Cyclone** – A generic term for a cyclonic, low-pressure system over tropical or sub-tropical waters containing a warm core of low barometric pressure which typically produces heavy rainfall, powerful winds and storm surge.

**Tropical Depression** – An organized system of clouds and thunderstorms with a defined surface circulation and maximum sustained winds of less than 38 mph. It has no “eye”(the calm area in the center of the storm) and does not typically have the organization or the spiral shape of more powerful storms.

**Tropical Storm** – An organized system of strong thunderstorms with a defined surface circulation and maximum sustained wind between 39 to 73 mph.

**Utility Systems** – One of the lifeline systems categories. This category includes potable water, wastewater, oil, natural gas, electric power facilities and communication systems.

**Vulnerability** – Description of how exposed or susceptible an asset is to damage. This value depends on an asset’s construction, contents, and the economic value of its functions. Like indirect damages, the vulnerability of one element of the community is often related to the vulnerability of another. For example, many businesses depend on uninterrupted electrical power. If an electric substation is flooded, it will affect not only the substation itself, but a number of businesses as well. Often, indirect affects can be much more widespread and damaging than direct affects.

**Vulnerability Assessment** – Evaluation of the extent of injury and damage that may result from a hazard event of a given intensity in a given area. The vulnerability assessment should address impacts of hazard occurrences on the existing and future built environment.

**Watershed** – Area of land that drains down gradient (from areas of higher land to areas of lower land) to the lowest point; a common drainage basin. The water moves through a network of drainage pathways, both underground and on the surface. Generally, these pathways converge into streams and rivers, which become progressively larger as the water moves downstream, eventually reaching an estuary, lake, or ocean.

**Zone** – A geographical area shown on a National FIRM that reflects the severity or type of flooding in the area.

**Zoning Ordinance** – Designation of allowable land use and intensities for a local jurisdiction. Zoning ordinances consist of two components: a zoning text and a zoning map.